Making a Case for Risk-Informed Sustainable Development

12th Australasian Natural Hazards Management Conference

17-19 June 2019, Canberra











30 years of Disaster Risk Reduction







Yokohama Strategy and

1994

Plan of Action

Hyogo Framework for Action

2005-2015

2005

2015

2019

1989

1999

SENDAI FRAMEWORK FOR DISASTER RISK REDUCTION 2015-2030



International Decade for Natural Disaster Reduction (IDNDR)

1992



United Nations Framework Convention on Climate Change



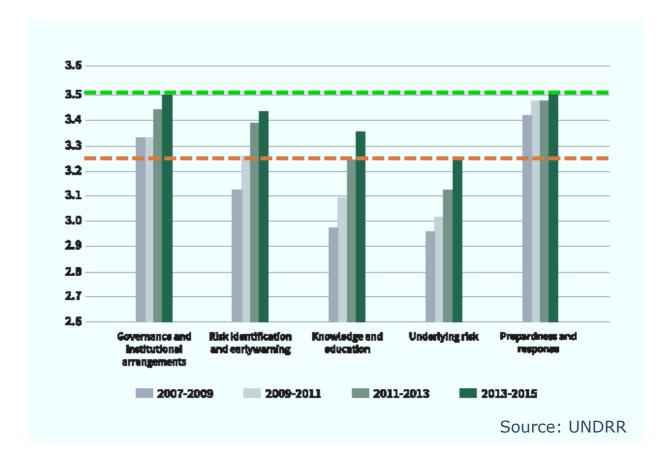
Disaster Reduction





Progress and Achievements

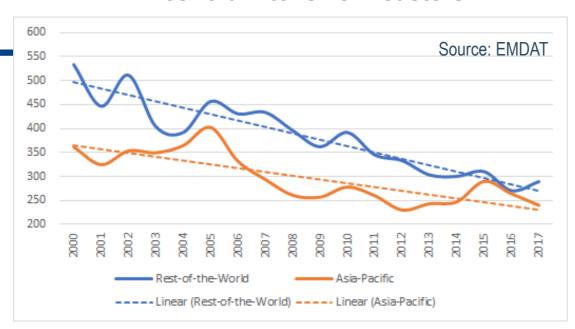
- A structured dialogue on disaster risk reduction: From global to local
- Structured institutional structures on disaster risk management – Dedicated government institution and identified Focal Points
- DRM policies, strategies and plans, and legislation
- Officialization of data (Sendai Framework / SDG reporting)
- New actors and stakeholders
- Guidance for implementation, innovative tools and instruments



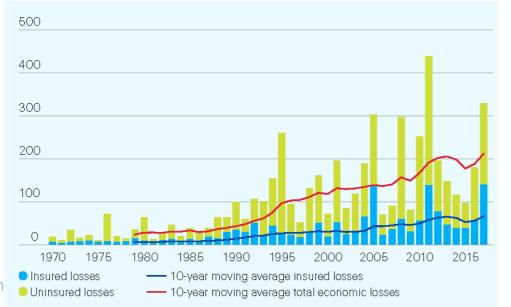
- High progress in <u>governance</u> and preparedness mechanisms
- Low progress in addressing <u>underlying risks</u>

Result

Threshold/Intensive Disasters

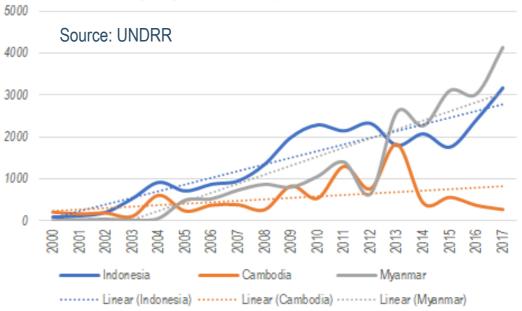


Economic Losses 1970 - 2018

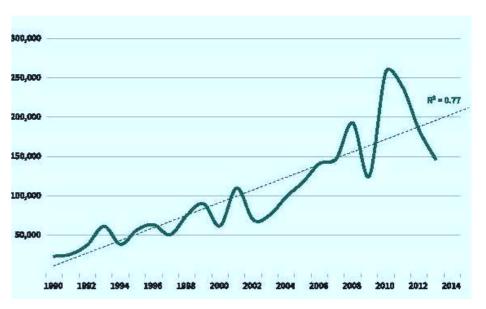


Disasters at All Scales

[Including High Frequency, Low Impact Events]



Houses Damaged from Extensive Disasters 1990-2015



A Changing Understanding of Risk

- Risk cannot be compartmentalized Data and analytics tend to compartmentalize risk, to make it seem quantifiable:
 - Need to understand the cascading and interconnected nature of risk
 - Avoid reductive measures that ignore the systemic nature of risk and approaches that treat risks in isolation of their contexts.
 - Avoid compartmentalized research, hazard-by-hazard risk assessment and management

Multidimensional understanding of vulnerability

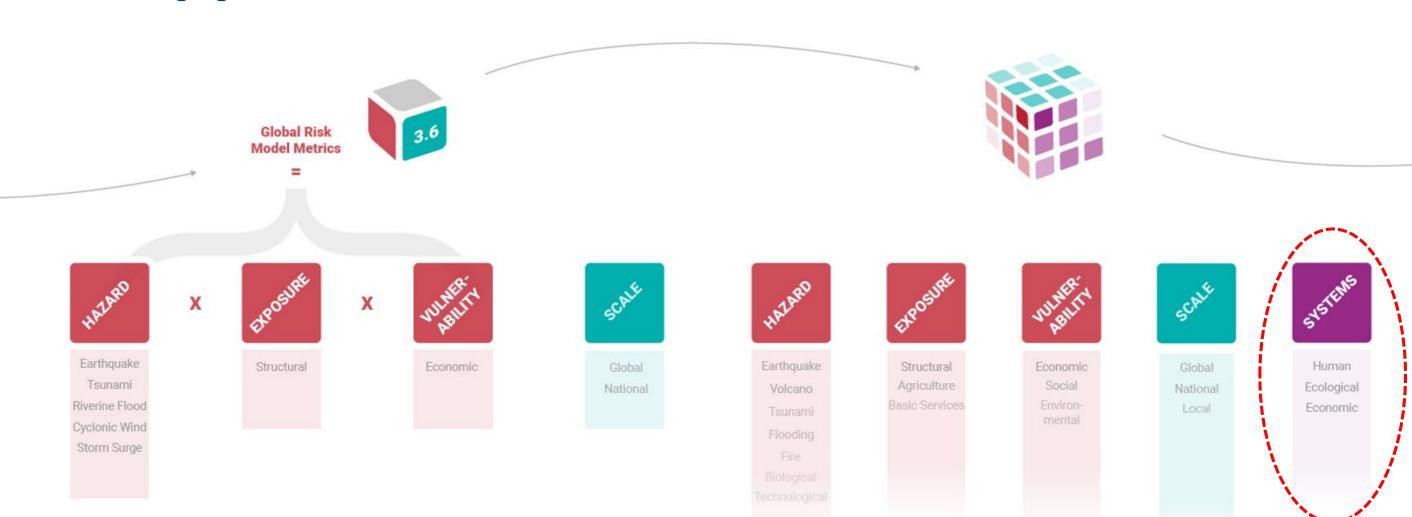
- Vulnerability is also dynamic: Intergenerational transmission of vulnerability and widening inequality.
- A function of socioeconomic being and lifetime choices one makes and are available

Climate change - The great risk amplifier

- Risk profile will continued to be altered by climate change
- When will the emissions peak? At the current rate, adaptation may not be an option anymore
- "Robust difference" between impacts at 1.5°C and 2°C average temperature, frequency of hot extremes, heavy rainfall in some regions and the probability of drought in some areas [**Exponential disaster impact**]

Implications

- We can no longer use the past as a reliable indicator of the future: Need for adaptive, anticipatory planning that seeks to identify the drivers of risk
- Changing risk metrics



Implications on Sustainable Development

- Capital investments (e.g. infrastructure) and social expenditures (e.g. health and education) required to mitigate disaster risk
- However, potential disaster losses will erode these investments
- Risk-blind investments will create further risks

Disaster risk constraints on the potential for sustainable development



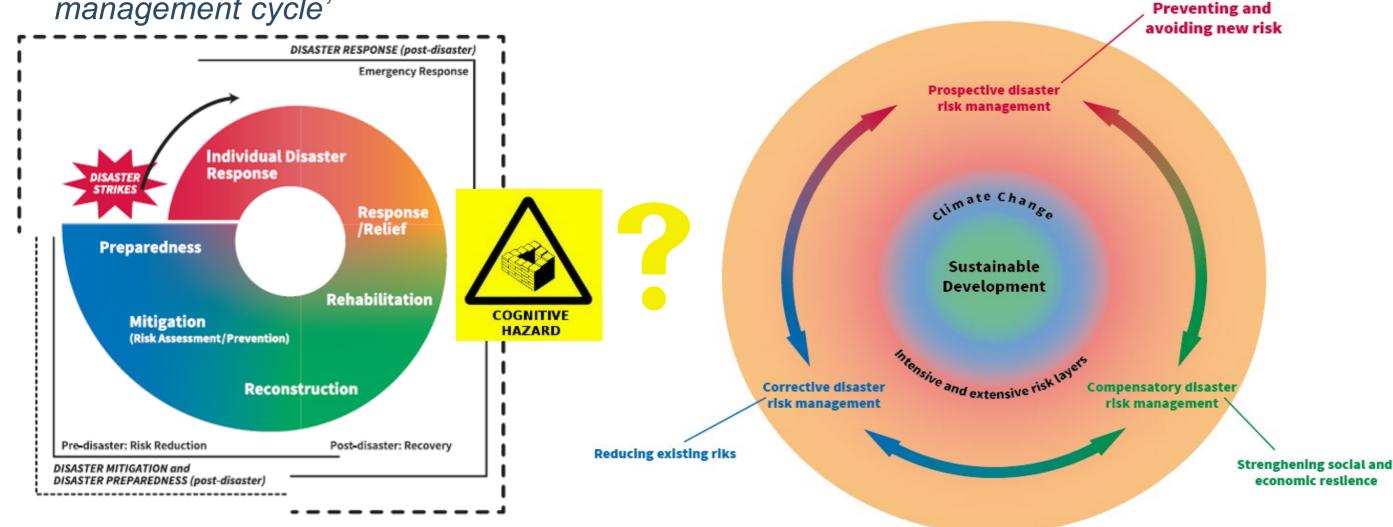
The boundaries and names shown and the designations used on the map do not imply official endorsement or acceptance by the United Nations.

Source: UNDRR

A Changing Paradigm of Disaster Risk Management

The classic 'disaster risk management cycle'

Making development sustainable





are we ready to implement the new paradigm?

Current Policy Landscape

38 countries in Asia-Pacific have some form of DRR guiding document: 18 countries have either completed alignment with the Sendai Framework or are in the process.

Scales of alignment?

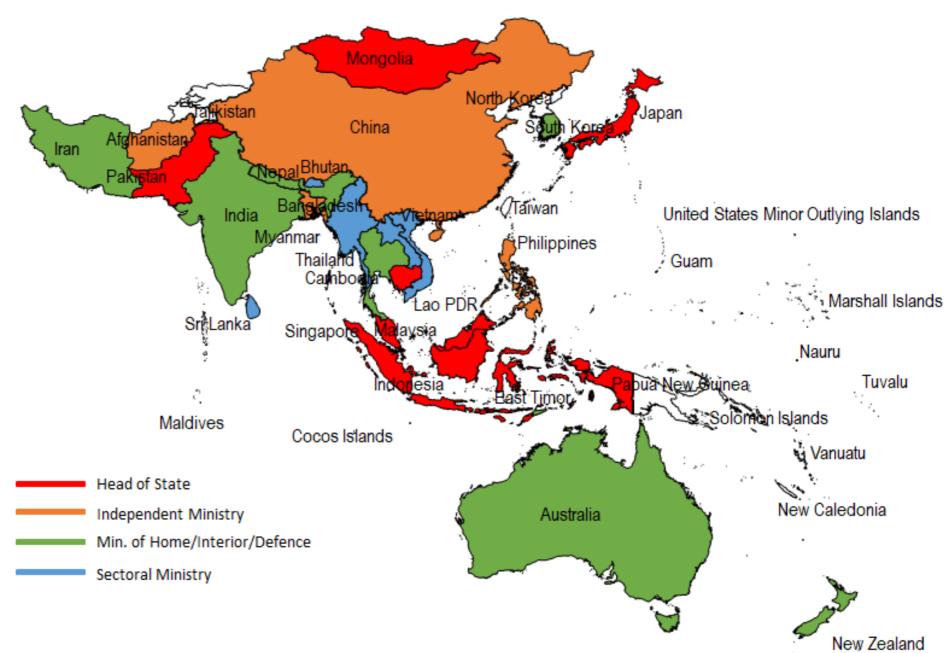
- Prevention: Increased understanding Challenges in internalizing the concepts into plans and action
- Varied level of mainstreaming DRR into development
- Preparedness for response common to all strategies

Coherence in Implementation:

- Progress in mainstreaming DRR across sectoral ministries; High level of DRR-CC coherence in the Pacific countries
- Alignment of DRR with the national development plans
- Limited coordination and sequencing among lead institutions
- Unclear institutional mechanisms to ensure coherence

Institutional Landscape

- Implementation through development plans, DRR plans, sectoral plans, hazard-specific plans
- Horizontal: Varied levels of shared responsibilities
- Vertical: Varied levels of devolved responsibilities



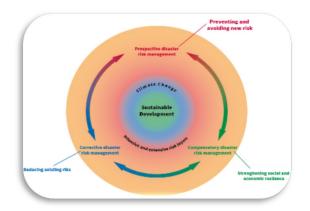
Financing Disaster Risk Reduction

International financing:

- Disaster risk reduction accounts for less than 5 percent of global ODA,
- Post-shock assistance (response, reconstruction, relief and rehabilitation) receives 20 times the funding compared to prevention and preparedness

Public financing / Macroeconomics:

- Dedicated DRR funding?
- Budgetary allocation a function of recent/last disasters
- Sector-specific implementation issues of financing and coordination
- Local DRR funding
- Issues of contingent liability



Revisiting DRM cycle – Implementation and Financing

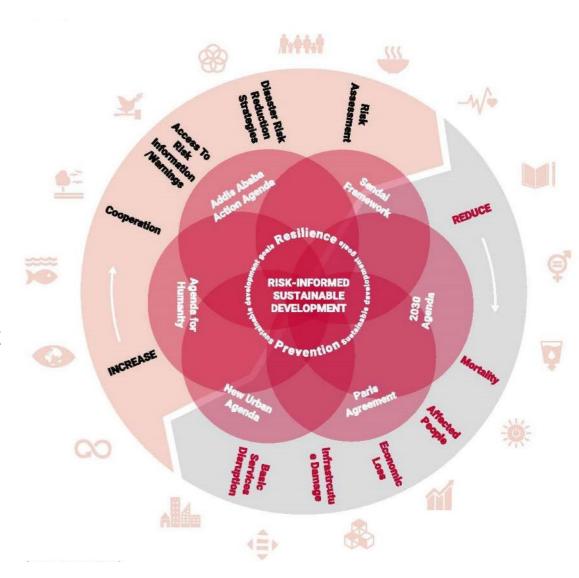
- Corrective risk management:
 Mitigation / Early warning and preparedness
- Compensatory risk management: Insurance, Risk Transfer, Risk Financing
- 3. Prospective risk management?
 - Drivers of risk
 - Cost of resilience?

Stakeholders

-ocal Authorities

Key Messages

- Appreciate the risk complexity and renew efforts to adopt a systems approach its understanding
- Apply the most appropriate or mix of risk management strategies in specific contexts
- Risk disclosure → Risk pricing
- Revisit public financing mechanism to invent means for financing prevention
- From 'Government' to 'Governance': A whole-of-government and whole-of-society approach
 - Inclusiveness
 - Localization
- Risk is everyone's business!





2020 ASIA-PACIFIC MINISTERIAL CONFERENCE ON DISASTER RISK REDUCTION

23-26 June, Brisbane

Thank you

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